TOWN OF ELMIRA FINANCIAL STATEMENTS DECEMBER 31, 2021

TOWN OF ELMIRA

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INDEPENDENT AUDITORS' REPORT

To the Members of the Town Board Town of Elmira Elmira, New York

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Elmira as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Town of Elmira's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Elmira as of December 31, 2021, and the respective changes in financial position for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Elmira and to meet our ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Elmira's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design
 and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence
 regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of Elmira's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Elmira's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, schedule of changes in the Town's total OPEB liability and related ratios, schedule of Town's proportionate share of the net pension liability - ERS, schedule of employer's contributions - ERS, and notes to the required supplementary information on pages 3 through 11 and 41 through 49 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Elmira's basic financial statements. The supplementary schedules of combining balance sheets - other governmental funds and combining schedule of revenues, expenditures and changes in fund balances - other governmental funds on pages 50 and 51 are presented for the purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures, including standards generally accepted in the United States of America. In our opinion, the supplementary schedules of combining balance sheets - other governmental funds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

EFPR Group, CPAS, PLLC

EFPR Group, CPAs, PLLC Corning, New York October 17, 2022

The following is a discussion and analysis of the Town of Elmira's (the "Town") financial performance for the fiscal year ended December 31, 2021. The following section is a summary of the Town's financial activities based on currently known facts, decisions, or conditions. It is also based on both the government-wide and fund based financial statements. This section is only an introduction and should be read in conjunction with the Town's financial statements, which immediately follow this section.

FINANCIAL HIGHLIGHTS

The Town's net position increased by \$395,589 for the year ended December 31, 2021, with revenues of \$4,498,910 exceeding expenses of \$4,103,321.

The Town's governmental fund balances increased by \$422,409 for the year ended December 31, 2021, with revenues of \$4,515,599 exceeding expenditures of \$4,093,190. Total governmental fund balances of the Town are \$843,496.

USING THIS ANNUAL REPORT

This annual report consists of four parts: *management's discussion and analysis* (this section), *the basic financial statements, required supplementary information,* and an optional section that presents *combining statements* for nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of the Town.

The first two statements are *government-wide financial statements* that provide both long-term and short-term information about the Town's overall financial status.

The remaining statements are *fund financial statements* that focus on individual parts of the Town government, reporting the Town's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

In addition, the statements include a section with combining statements that provide details about our nonmajor governmental funds, each of which are added together and presented in a single column in the basic financial statements.

Government-Wide Statements

The government-wide statements report information about the Town as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The government-wide statements require that capital assets be valued and reported within the governmental column of the government-wide statements. The Town depreciates assets over their useful life. If a road project is considered maintenance - a recurring cost that does not extend the road's original useful life or expand its capacity - the cost of the project will be expensed.

The two government-wide statements report the Town's net position. Net position, the difference between the Town's assets and deferred outflows of resources and the Town's liabilities and deferred inflows of resources, is one way to measure the Town's financial health, or position.

Over time, increases or decreases in the Town's net position are an indicator of whether its financial health is improving or deteriorating, respectively.

To assess the overall health of the Town the user will need to consider additional nonfinancial factors such as changes in the Town's property tax base and the condition of the Town's roads.

The government-wide financial statements of the Town include:

Governmental activities - All of the Town's basic services are included in the governmental activities, such as general government support, public safety, transportation, economic assistance and opportunity, culture and recreation, home and community services, and debt interest. Property taxes, sales taxes, mortgage taxes, franchise fees and other grants finance most of these activities.

Fund Financial Statements

The fund financial statements provide more detailed information about the Town's most significant funds, not the Town as a whole. Funds are accounting devices that the Town uses to keep track of specific sources of funding and spending for particular purposes. Some funds are required by State law and by bond covenants. The Town Board establishes other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

The Town has two types of funds:

Governmental funds - Most of the Town's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash, flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps the user determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, the Town provides additional information in the footnotes for capital assets and long-term debt that support the basic financial statements.

Fiduciary funds - The Town is the trustee, or fiduciary, for its agency account. The Town is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the Town's fiduciary activities are reported in a separate statement of fiduciary net position and statement of changes in fiduciary net position. The Town excludes these activities from the Town's government-wide financial statements because the Town cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE TOWN AS A WHOLE

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The condensed statement of net position provides the perspective of the Town as a whole.

(Table 1)

Condensed Statement of Net Position December 31, 2021 and 2020

	Governmental Activities							
		<u>2021</u>		<u>2020</u>	% <u>Change</u>			
Assets Current assets Capital assets Total assets	\$	1,314,588 <u>2,137,685</u> 3,452,273	\$	644,150 <u>2,119,909</u> 2,764,059	104.1 0.8 24.9			
Deferred Outflows of Resources		1,178,649	_	1,083,075	8.8			
Total Assets and Deferred Outflows of Resources	\$	4,630,922	\$	3,847,134	20.4			
Liabilities Current liabilities Long-term liabilities Total liabilities	\$	252,358 2,358,789 2,611,147	\$	307,896 <u>3,188,850</u> 3,496,746	(18.0) (26.0) (25.3)			
Deferred Inflows of Resources		1,493,192	_	219,394	580.6			
Net Position Net investment in capital assets Unrestricted Total net position	_	1,907,954 (1,381,371) 526,583	-	1,765,465 (<u>1,634,471)</u> <u>130,994</u>	8.1 (15.5) 302.0			
Total Liabilities, Deferred Inflows of Resources and Net Position	\$	4,630,922	\$	3,847,134	20.4			

(Table 2)

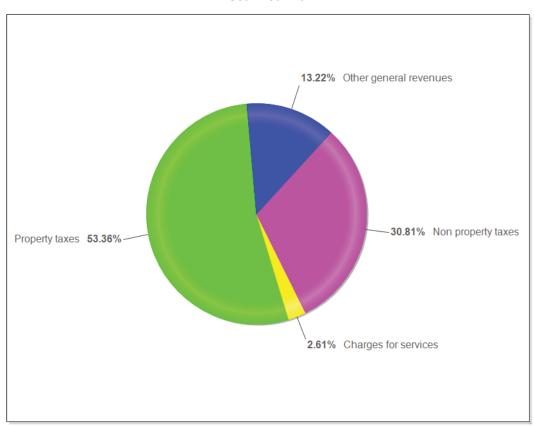
Changes in Net Position from Operating Results For the Year Ended December 31, 2021 and 2020

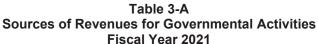
Governmental Activities

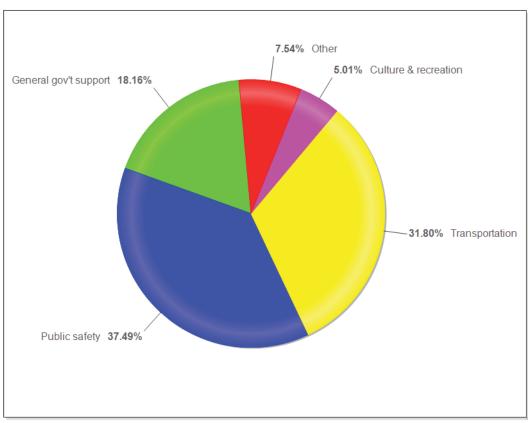
Revenues		<u>2021</u>		<u>2020</u>	% <u>Change</u>
Program Revenue Charges for services	\$	117,237	\$	88,739	32.1
Operating grants and contributions	φ	233,992	φ	115,284	103.0
General Revenues		200,992		115,204	100.0
Real property taxes		2,400,799		1,993,741	20.4
Real property tax items		10,562		8,698	21.4
Non property tax items		1,386,275		1,172,776	18.2
Use of money and property		1,274		971	31.2
Miscellaneous local sources		125,770		60,274	108.7
State aid		223,001	_	184,493	20.9
Total revenues		4,498,910	_	3,624,976	24.1
Expenses					
General government support		745,062		622,855	19.6
Public safety		1,538,308		1,538,543	-
Transportation		1,304,858		1,180,590	10.5
Culture and recreation		205,568		86,937	136.5
Home and community services		39,725		31,633	25.6
Debt interest		9,601		5,689	68.8
Unallocated depreciation		260,199		254,648	2.2
Total expenses	_	4,103,321	-	3,720,895	10.3
Change in Net Position	\$	395,589	\$	<u>(95,919</u>)	512.4

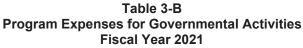
As reported in the statement of activities the net cost of all governmental activities was \$3,752,092. However, the amount that taxpayers ultimately financed for these activities through the Town's real property taxes was \$2,400,799.

Tables 3-A & 3-B show the revenues and program expenses on a percentage basis for the governmental activities:









Governmental Activities

In Table 4, we have presented the cost of each of the Town's functions and programs, as well as each function's net cost (total cost less revenues generated by the activities). Providing this information allows our citizens to consider the cost of each function in comparison to the benefits they believe are provided by that function.

(Table 4)

Functions/Programs	of Se	l Cost ervices <u>021</u>	 et Cost of Services <u>2021</u>	-	otal Cost f Services <u>2020</u>	 et Cost of Services <u>2020</u>
General government support	\$	745,062	\$ 669,427	\$	622,855	\$ 550,956
Public safety	1,	538,308	1,538,308		1,538,543	1,538,543
Transportation	1,	304,858	1,051,350		1,180,590	1,050,335
Culture and recreation		205,568	183,482		86,937	85,068
Home and community services		39,725	39,725		31,633	31,633
Debt interest		9,601	9,601		5,689	5,689
Unallocated depreciation		260,199	260,199		254,648	254,648
Total expenses	\$4,	103,321	\$ 3,752,092	\$	3,720,895	\$ 3,516,872

General government support - Includes expenses of the Town Board, Town offices and administration, contracted professional services, buildings and grounds maintenance, and insurance along with the associated employee benefits.

Public safety - Includes the expenses for the police department and fire commissions along with the associated employee benefits.

Transportation - Includes salaries for employees in the highway department and the cost of repairing and maintaining Town roads and sidewalks along with the associated employee benefits.

Culture and recreation - Includes the salaries for employees and cost associated with maintaining the Town playgrounds, pool, and recreation areas along with the associated employee benefits.

Home and community services - Includes the salaries for employees and cost associated with maintaining the Town zoning, planning and conservation boards along with the associated employee benefits.

Debt interest - Includes the transactions associated with the payment of interest and other related charges to debt for improvements to the Town.

Unallocated depreciation - Includes the expense associated with the depreciation of capital assets that are not allocated to any specific governmental activity.

THE MAJOR GOVERNMENTAL FUNDS

Fund financial statements are accounted for using the modified accrual basis of accounting. The fund balance in the general fund increased by \$79,769, increasing the fund balance to \$202,364 at December 31, 2021. The fund balance in the general town-outside village fund increased by \$115,742, increasing the fund balance to \$148,189 at December 31, 2021. In the highway fund, the fund balance increased by \$197,465, increasing the fund balance to \$260,550. The fund balance in the traffic fund increased by \$30,999, increasing the fund balance to \$127,321. The fund balance in the fire protection districts fund increased by \$192, increasing the fund balance to \$1,168. The fund balances in the other governmental funds decreased by \$1,758, decreasing the fund balances to \$103,904.

GENERAL FUND BUDGETARY HIGHLIGHTS

- Revenues Actual revenues exceeded budgeted revenues by \$176,365. This was due to better than anticipated franchise fees and court fees. In addition, mortgage tax revenue was understated in the budgeting process.
- Expenditures Actual expenditures exceeded budgeted expenditures by \$96,596. This was mainly due to higher than anticipated hiring costs for the Deputy Clerk position as well as the decision to pay off the Town Hall roof bond one year earlier than budgeted.

GENERAL TOWN OUTSIDE-VILLAGE FUND BUDGETARY HIGHLIGHTS

- Revenues Actual revenues exceeded budgeted revenues by \$119,323. This was mainly due to higher sales tax receipts than budgeted. Due to the pandemic, the Town was more conservative in budgeting key revenue sources.
- Expenditures Actual expenditures exceeded budgeted expenditures by \$3,581. This was mainly due to understating retirement costs in the budget.

HIGHWAY FUND BUDGETARY HIGHLIGHTS

- Revenues Actual revenues exceeded budgeted revenues by \$326,272. This was mainly due to better than anticipated sales tax revenue and increases in state aid due to the pandemic.
- Expenditures Actual expenditures exceeded budgeted expenditures by \$128,807. This was mainly due to increases in road work projects to catch up from first year of pandemic.

TRAFFIC FUND BUDGETARY HIGHLIGHTS

- Revenues Budgeted revenues exceeded actual revenues by \$3,693. This was mainly due to missing miscellaneous revenue targets.
- Expenditures Budgeted expenditures exceeded actual expenditures by \$34,692. This was mainly due to savings on payroll costs due to delay in filling full-time staffing goal.

FIRE PROTECTION DISTRICTS FUND BUDGETARY HIGHLIGHTS

- Revenues Actual revenues were equal to budgeted revenues.
- Expenditures Budgeted expenditures exceeded actual expenditures by \$192.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At the end of fiscal year 2021, the governmental activities of the Town had \$6,143,551 invested in land, buildings, improvements, infrastructure, and machinery and equipment. Depreciation expense of \$260,199 has been recorded in the current year. The current net book value is \$2,137,685.

Table 5 shows the fiscal 2021 and 2020 balances for the major classes of assets.

(Table 5)

Capital Assets (Net of Depreciation) December 31, 2021 and 2020

0/_

	<u>2021</u>	<u>2020</u>	<u>Change</u>
Land	\$ 192,755	\$ 193,305	(0.3)
Buildings	423,633	458,657	(7.6)
Infrastructure	950,907	473,546	100.8
Furniture and equipment	425,415	453,782	(6.3)
Improvements	 144,975	 540,619	(73.2)
Total	\$ 2,137,685	\$ 2,119,909	0.8

Additional information on the Town's capital assets can be found in the notes to these financial statements.

Long-term Liabilities

At December 31, 2021, the Town had total long-term liabilities of \$2,409,607 outstanding.

(Table 6)

Outstanding Liabilities December 31, 2021 and 2020

		<u>2021</u>		2020	% <u>Change</u>	<u>)</u>
Bond payable	\$	67,500	\$	154,500	(56.3)	
Compensated absences		89,987		101,199	(11.1)	
OPEB liability		2,086,424		1,790,394	16.5	
Capital lease obligation Net pension liability		162,231		199,944	(18.9) (99.7)	
Total	\$	<u>3,465</u> 2,409,607	\$	<u>1,027,646</u> 3,273,683	(99.7) (26.4)	
IUlai	Ψ	2,700,007	Ψ	0,210,000	(20.4)	

Additional information on the Town's long-term debt can be found in the notes to these financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

2021 turned out much better than projected. Revenues such as sales tax were strong and more than likely driven by internet sales. State Aid did not take the anticipated drop that early forecasts indicated, resulting in more funds coming to the Town for road repair. The success of 2021 gives the Town great hope that 2022 will also bring strong revenues and enable the Town to continue providing great services to its residents.

CONTACTING THE TOWN'S FINANCIAL MANAGEMENT

This financial report is designed to provide the Town's citizens, taxpayers, customers, investors, and creditors with a general overview of the Town finances and to demonstrate the Town accountability for the money it receives. If you have questions about this report or need additional financial information, please contact:

Town of Elmira Attn: Town Supervisor 1255 West Water Street Elmira, New York 14905

TOWN OF ELMIRA Statement of Net Position December 31, 2021

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES		overnmental <u>Activities</u>
Current Assets Cash and cash equivalents Other receivables Due from other governments Prepaid expenses Cash and cash equivalents - restricted Total current assets	\$	1,181,158 4,341 127,107 216 <u>1,766</u> 1,314,588
Capital Assets Not Depreciated		192,755
Capital Assets - Net of Depreciation Total Assets	_	1,944,930 3,452,273
Deferred Outflows of Resources Deferred outflows of resources - pensions Deferred outflows of resources - OPEB Total deferred outflows of resources	_	885,812 292,837 1,178,649
Total Assets and Deferred Outflows of Resources	\$	4,630,922
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSIT Current Liabilities		00.070
Accounts payable Accrued liabilities Bonds payable - current portion Capital lease obligation - current portion Total current liabilities	\$	36,373 165,167 12,000 <u>38,818</u> 252,358
Long-term liabilities Bonds payable - net of current portion Capital lease obligation - net of current portion Compensated absences Total OPEB liability Net pension liability - proportionate share Total long-term liabilities Total Liabilities		55,500 123,413 89,987 2,086,424 3,465 2,358,789 2,611,147
Deferred Inflows of Resources Deferred inflows of resources - pensions Deferred inflows of resources - OPEB Advances on future period revenues Total deferred inflows of resources	_	1,067,265 156,375 <u>269,552</u> 1,493,192
Net Position Net investments in capital assets Unrestricted Total net position		1,907,954 (1,381,371) 526,583
Total Liabilities, Deferred Inflows of Resources and Net Position	\$	4,630,922

TOWN OF ELMIRA Statement of Activities For the Year Ended December 31, 2021

			<u>Program Revenues</u>		Net (Expenses) Revenues and Change in Net <u>Position</u>
Functions/Programs Governmental activities	Expenses	Charges for Services	Operating Grants and <u>Contributions</u>	Capital Grants and <u>Contributions</u>	Governmental <u>Activities</u>
General government support Public safety Transportation Culture and recreation Home and community services Debt interest Unallocated depreciation	\$ 745,062 1,538,308 1,304,858 205,568 39,725 9,601 260,199	\$ 75,635 - 19,516 22,086 - -	\$ 233,992 	\$	\$ (669,427) (1,538,308) (1,051,350) (183,482) (39,725) (9,601) (260,199)
Total primary government	\$4,103,321	\$117,237	\$233,992	\$	(3,752,092)
	General Revenues Real property taxes Real property tax items Non property tax items Use of money and prope Miscellaneous local sou State aid Total general revenues	rces			2,400,799 10,562 1,386,275 1,274 125,770 223,001 4,147,681
	Change in Net Position	n			395,589
	Net Position - Beginnii	ng			130,994
	Net Position - Ending				\$ <u>526,583</u>

TOWN OF ELMIRA **Balance Sheet Governmental Funds** December 31, 2021

	<u>General Fun</u>		General Town - Outside Iage Fund		Highway <u>Fund</u>	Tr	raffic Fund	Ρ	Fire rotection <u>Fund</u>	Go	Other overnmental <u>Funds</u>	Go	Total overnmental <u>Funds</u>
			A	SSE ⁻	TS								
Assets Cash and cash equivalents Other receivables Due from other funds Due from other governments Prepaid expenditures Cash and cash equivalents - restricted Total Assets	\$ 557,854 4,022 - - - - - - - - - - - - - - - - - -		123,529 319 10,702 34,881 - - 169,431	\$\$	354,962 - 92,226 - 447,188	\$	94,263 - 64,463 - - 1,766 160,492	\$	1,168 - - - - - 1,168	\$	49,382 67,770 216 - - 117,368	\$ 	1,181,158 4,341 142,935 127,107 216 <u>1,766</u> 1,457,523
Total Assets	φΟΤ,ΟΤΟ	φ	109,431	φ	447,100	φ	100,492	φ	1,100	φ	117,500	φ	1,407,020
LIAE	BILITIES, DEFER	RED	INFLOWS	OF F	RESOURCE	S AI			NCES				
Liabilities Accounts payable Accrued liabilities Due to other funds	\$ 12,830 50,516 		4,426 16,816	\$	7,402 62,915 <u>116,321</u>	\$	3,339 29,832	\$	- - -	\$	8,376 5,088	\$	36,373 165,167 142,935
Total liabilities Deferred Inflows of Resources	89,960		21,242	_	186,638		33,171		-	_	13,464	_	344,475
Advances on future period revenues Fund Balances	269,552								<u> </u>	_			269,552
Nonspendable Assigned			-		-		-		-		216		216
Reserve for general town-outside village Reserve for highway Reserve for traffic			148,189 - -		- 260,550 -		- - 127,321		-		- -		148,189 260,550 127,321
Reserve for fire protection Reserve for capital projects			-		-		-		1,168 -		- 166 2,239		1,168 166 2,239
Reserve for drainage Reserve for lighting Reserve for park	-		-		-		-		-		2,239 4,132 97,151		4,132 97,151
Unassigned Total fund balances Total Liabilities, Deferred Inflows of	<u> 202,364</u> 202,364		148,189	_	260,550	_	127,321		1,168	_	103,904		202,364 843,496
Resources and Fund Balances	\$ <u>561,876</u>	\$	169,431	\$	447,188	\$	160,492	\$	1,168	\$	117,368	\$	1,457,523

The accompanying notes are an integral part of these financial statements. - 14 -

Total Governmental Fund Balances		\$ 843,496
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds. These assets consisted of the following:		
Land Buildings Infrastructure Furniture and equipment Improvements Total depreciable assets Less, accumulated depreciation Total capital assets - net of depreciation	\$ 192,755 1,627,770 1,349,480 2,291,415 <u>682,131</u> 6,143,551 (4,005,866	
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds. These liabilities consist of the following:		
Bonds payable Capital lease obligation Compensated absences Total liabilities	(67,500 (162,231 (89,987)
Pension related assets, liabilities, deferred inflows and outflows are not financial resources or are not due and payable in the current period. These consist of the following:		
Deferred outflows of resources - pensions Deferred inflows of resources - pensions Net pension liability Total pension related items	885,812 (1,067,265 (3,465)
OPEB related assets, liabilities, deferred inflows and outflows are not financial resources or are not due and payable in the current period and therefore are not reported in the funds. These consist of the following: Total OPEB liability Deferred outflows of resources - OPEB	(2,086,424 292,837	
Deferred inflows of resources - OPEB Total OPEB related items	(156,375	
Net Position of Governmental Activities		\$ <u>526,583</u>

TOWN OF ELMIRA Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2021

		General Town - Outside	Highway		Fire Protection	Other Governmental	Total Governmental
	General Fund	Village Fund	<u>Fund</u>	Traffic Fund	Fund	Funds	Funds
Revenues							
Real property taxes	\$ 645,722		\$ 112,984	\$ 506,255	\$ 907,107	\$ 228,731	\$ 2,400,799
Real property tax items	8,062	2,500	-	-	-	-	10,562
Non property tax items	63,309	369,721	953,245	-	-	-	1,386,275
Department income	33,622	16,863	8,921	10,597	-	22,086	92,089
Use of money and property	1,274	-	-	-	-	-	1,274
Licenses and permits	8,384	-	-	-	-	-	8,384
Fines and forfeitures	16,764	-	-	-	-	-	16,764
Miscellaneous local sources	49,654	25,634	29,862	1,129	-	20,041	126,320
State aid	206,862	-	223,065	-	-	-	429,927
Federal aid	16,139		10,927				27,066
Total revenues	1,049,792	414,718	1,339,004	517,981	907,107	270,858	4,499,460
Other Financing Sources							
Interfund transfers						16,139	16,139
Total revenues and other financing sources	1,049,792	414,718	1,339,004	517,981	907,107	286,997	4,515,599
Expenditures							
General government support	593,536	-	-	-	-	-	593,536
Public safety	23,113	49,100	-	328,157	906,915	-	1,307,285
Transportation	-	138,155	915,334	-	-	97,775	1,151,264
Culture and recreation	300	6,791	-	-	-	149,239	156,330
Home and community services	-	39,725	-	-	-	-	39,725
Employee benefits	260,810	65,205	182,634	158,825	-	27,123	694,597
Debt principal	75,000	-	37,713	-	-	12,000	124,713
Debt interest	1,125		5,858			2,618	9,601
Total expenditures	953,884	298,976	1,141,539	486,982	906,915	288,755	4,077,051
Other Financing Uses							
Interfund transfers	16,139	-	-	-	-	-	16,139
Total expenditures and other financing uses	970,023	298,976	1,141,539	486,982	906,915	288,755	4,093,190
Net Change in Fund Balances	79,769	115,742	197,465	30,999	192	(1,758)	422,409
Fund Balances - Beginning	122,595	32,447	63,085	96,322	976	105,662	421,087
Fund Balances - Ending	\$202,364	\$ 148,189	\$ 260,550	\$ 127,321	\$1,168	\$ 103,904	\$ 843,496

TOWN OF ELMIRA Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2021

Net Change in Fund Balances - Total Governmental Funds Amounts reported for governmental activities in the statement of activities are different because:	\$	422,409
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are as follows: Capital outlay \$ 278,525	i	
Depreciation expense (260,199 Excess of capital outlay over depreciation)	18,326
Loss on disposal of property is reported against program revenue in the statement of activities, however; this revenue is not reported in the governmental funds.		(550)
Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net position. In the current period, these amounts are the following:		
Debt repayments		87,000
Repayment of capital leases are reported as an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. In the current period, these amounts are the following:		
Amortization of capital lease		37,713
Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. In the current period, these amounts are as follows:		44.040
Change in compensated absences		11,212
Changes in the proportionate share of net pension liability reported in the statement of activities do not provide for or require the use of current financial resources and therefore are not reported as revenues or expenditures in the governmental funder.		
funds:80,335Changes in deferred outflows of resources - pensions80,335Changes in net pension liability(1,016,435Change in deferred inflows of resources - pensions1,024,181	5)	
Changes in the OPEB liability reported in the statement of activities do not provide for or require the use of current financial resources and therefore are not reported as revenues or expenditures in the governmental funds.		88,081
Changes in deferred outflows of resources - OPEB15,239Changes in net OPEB liability(296,030Change in deferred inflows of resources - OPEB12,189)	
Change in Net Position of Governmental Activities	\$	(268,602) 395,589

The accompanying notes are an integral part of these financial statements. $\,$ - 17 -

TOWN OF ELMIRA Statement of Fiduciary Net Position Fiduciary Funds December 31, 2021

	stodial <u>unds</u>
ASSETS Cash and cash equivalents - restricted	\$ 4,484
NET POSITION Net position - restricted	\$ 4,484

TOWN OF ELMIRA Statement of Changes in Fiduciary Net Position Fiduciary Funds For The Year Ended December 31, 2021

	Custodial <u>Funds</u>
ADDITIONS Collections for other governments	\$ 3,609,532
DEDUCTIONS Payments to other governments	3,605,048
Change in Fiduciary Net Position	4,484
Fiduciary Net Position - Beginning	<u> </u>
Fiduciary Net Position - Ending	\$4,484

Note 1. Summary of Significant Accounting Policies

The financial statements of the Town of Elmira (the "Town") have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units hereinafter referred to as generally accepted accounting principles (GAAP). The Government Accounting Standards Board (GASB) is the accepted standard setting body for establishing government accounting and financial reporting principles. The following is a summary of significant accounting policies and reporting practices of the Town.

A. Reporting Entity

Primary government - The Town of Elmira, which was established in 1792 as Newtown, and whose name was changed in 1808 to Elmira, is governed by the Charter of the Town of Elmira, Town Law and other general laws of the State of New York. The Town Board, which is the legislative body responsible for the overall operation of the Town, consists of the Supervisor and four Councilmembers. The Supervisor serves as chief executive officer and as chief fiscal officer of the Town. The scope of activities included within the accompanying financial statements are those transactions which comprise Town operations, and are governed by, or significantly influenced by, the Town Board. These services include general government support, public safety, transportation, economic assistance and opportunity, culture and recreation, and home and organizations over which the Town Board exercises oversight responsibility. Oversight responsibility is determined on the basis of financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations and accountability for fiscal matters.

B. Basis of Presentation

1. Government-wide Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. The effect of material interfund activity has been eliminated from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods and services, or privileges provided by a given function or segment and 2) grants and standard revenues that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The Town complies with the provision of GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, and Statement No. 65, *Items Previously Reported as Assets and Liabilities*. These statements provide guidance on presenting deferred outflows of resources, deferred inflows of resources and net position. Net position represents assets and deferred outflows of resources less liabilities and deferred inflows of resources. GASB requires the classification of net position into three classifications defined as follows:

Net Investment in Capital Assets - This component of net position consists of net capital assets reduced by outstanding balances of any related debt obligations and deferred inflows of resources attributable to the acquisition, construction, or improvement of those assets and increased by balances of deferred outflows of resources related to those assets.

Restricted Net Position - This component of net position is considered restricted if the use is contained to a particular purpose. Restrictions are imposed by external organizations such as federal or state laws. Restricted net position is reduced by liabilities and deferred inflows of resources related to the restricted assets. At December 31, 2021, the Town does not have a restricted net position.

Unrestricted Net Position - This component of net position consists of all other net position that does not meet the definition of the above two components and is available for general use by the Town.

2. Fund Financial Statements

The fund statements provide information about the Town's funds. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining nonmajor funds are aggregated and reported as "other governmental funds".

- a. The Town reports the following major governmental funds:
 - i. The general fund is the Town's primary operating fund and is always considered a major fund. It accounts for all the financial resources of the general government, except those required to be accounted for in another fund.
 - ii. For the year ended December 31, 2021, the general town-outside village fund qualified as a major fund. This fund is used to record transactions required by statue to be charged to the area of the Town outside of the Village.
 - iii. For the year ended December 31, 2021, the highway fund qualified as a major fund. The highway fund is a special revenue fund that is used to account for revenues and expenditures for highway purposes. The major areas of expenditures are repairs and improvements, machinery, and snow removal.
 - iv. For the year ended December 31, 2021, the traffic fund has been considered a major fund. This traffic fund is a special revenue fund that is used to account for all transactions of the special district which includes public safety personnel and equipment.

v. For the year ended December 31, 2021, the fire protection fund has been considered a major fund. This fire protection fund is a special revenue fund that is used to account for all transactions of the special districts which includes payments to fire districts.

C. Fund Types

1. Governmental Fund Types

Governmental funds are those through which most governmental functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The measurement focus of the governmental funds is upon determination of financial position and changes in financial position. The following are the Town's governmental fund types:

General Fund - The general fund is the general operating fund of the Town. The fund is used to account for all financial resources except for those required to be accounted for in a separate fund.

Special Revenue Funds - The special revenue funds are used to account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to expenditures for specified purposes or for which separate accounting is required by administrative action. The special revenue funds consist of the following funds:

<u>General Town-Outside Village Fund</u> - Used to record transactions required by statue to be charged to the area of the Town outside of the Village.

Highway Fund - Used to account for all transactions of the highway department.

<u>Special District Funds</u> - Used to account for the transactions of the districts which do not encompass the tax base of the entire Town. Such funds include traffic, drainage, lighting, fire protection and park.

Capital Projects Fund - The capital projects fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities.

2. Fiduciary Fund (Custodial Fund)

The Town complies with the provisions of GASB Statement No. 84 - *"Fiduciary Activities"*. Fiduciary funds are used to account for assets held by the local government in a trustee or custodial capacity. Custodial funds are used by the Town to account for all funds held by the Town in a custodial capacity. Custodial funds use the economic resources measurement focus.

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

1. Accrual Basis

The government-wide financial statements, along with the fiduciary fund type on the government fund financial statements, are accounted for on the accrual basis of accounting, whereby revenues are recognized when earned and expenses are recorded when incurred, regardless of the timing of the related cash flow. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Fixed assets and long-term liabilities related to these activities are recorded within the financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements except when the elimination would distort direct costs and program revenue reported for the various functions concerned.

2. Modified Accrual Basis

The governmental fund financial statements are reported using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when both measurable and available. Available means collectable within 60 days of the end of the current fiscal period to be used to pay liabilities of the current period. Revenues, which are subject to accrual, include real property taxes, sales taxes and state and federal aid. If expenditures are the prime factor for determining eligibility, revenues from federal and state grants are accrued when the expenditure is made. Expenditures are recorded when the fund liability is incurred except that:

- a. Expenditures for inventory-type items are recognized at the time of the disbursements.
- b. Principal and interest on indebtedness are not recognized as an expenditure until due.
- c. Compensated absences, such as vacation and sick leave which vest or accumulate, are charged as an expenditure when paid.

A reconciliation accompanies the governmental fund financial statements to reconcile and explain the differences between fund balances as presented in these statements and net position presented in the government-wide financial statements.

3. Use of Estimates

The financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America and, as such, include amounts based on informed estimates and judgments of management with consideration given to materiality. Actual results could differ from these estimates.

4. Budgetary Data

The budget of the Town is a detailed operating plan which identifies estimated costs and results in relation to estimated revenues. The budget utilizes the modified accrual basis of accounting and includes:

The programs, projects, services and activities to be carried on during the fiscal year. The estimated revenue available to finance the operating plan. The estimated spending requirements of the operating plan.

The Town follows these procedures in establishing the budgetary data reflected in the financial statements:

No later than September 30th, the Budget Officer submits a tentative budget to the Town Clerk for the fiscal year commencing the following January. The tentative budget includes proposed expenditures and the proposed means of financing all funds.

Public hearings are conducted to obtain public comment on the preliminary budget. After public hearings are conducted, but no later than November 20, the governing board adopts the budget. The Town Board is authorized to transfer budgeted amounts within funds, however, transfers between funds are regulated by State law.

5. Cash and Cash Equivalents

The Town includes all cash accounts, certificates of deposits and all highly liquid debt instruments purchased with a maturity of three months or less from the date of purchase as cash and cash equivalents.

6. Capital Assets

Capital assets, which include land, building and site improvements and furniture and equipment, are reported in the applicable governmental type activity column in the government-wide financial statements. Capital assets are defined by the Town within the capitalization policies established by the Town. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest on the construction of general fixed assets has not been capitalized. As allowed by generally accepted accounting principles, the Town has chosen not to report major infrastructure assets retroactively. Capital assets, excluding land, are depreciated using the straight line method over the following estimated useful lives:

	Years	Capitalization <u>Threshold</u>
Buildings	8 - 40	\$5,000
Infrastructure	5 - 20	\$5,000
Furniture and equipment	5 - 20	\$5,000
Improvements	10 - 40	\$5,000

7. Compensated Absences

Town employees are granted vacation and sick leave and earn compensatory absences in varying amounts. In the event of termination or upon retirement, an employee is entitled to payment for accumulated vacation and sick leave and unused compensatory absences at various rates subject to certain maximum limitations.

Estimated vacation and sick leave and compensatory absences accumulated by governmental fund type employees have been recorded in the government-wide financial statements.

Payment of vacation and sick leave recorded in the government-wide financial statements is dependent upon many factors, therefore, timing of future payments is not readily determinable. However, management believes that sufficient resources will be made available for the payments of vacation and sick leave and compensatory absences when such payments become due.

8. Accounting and Financial Reporting for Pensions

The Town complies with GASB Statement No. 68 Accounting and Financial Reporting for Pensions – Amendment to GASB Statement No. 27 and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date. The primary objective of the Statements is to improve accounting and financial reporting by state and local governments for pensions. GASB requires the Town to report as a liability its portion of the collective pension liability in the New York State & Local Retirement System. GASB also requires the Town to report a deferred outflow of resources and/or deferred inflow of resources for the effect of the net change in the Town's proportion of the collective net pension liability and difference during the measurement period between the Town's contributions and its proportionate share of total contributions to the pension system not included in pension expense, differences between expected and actual experience, changes in assumptions, and net difference between projected and actual investment earnings on pension plan investments. Also included as a deferred outflow of resources is the Town contributions to the pension systems subsequent to the measurement date. See Note 7.

9. Accounting and Financial Reporting for Post Employment Benefits

The Town complies with GASB Statement No. 75 - "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions". The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB).

In addition to the retirement benefits, the Town provides post-employment health insurance coverage to its retired employees and their survivors. Substantially all employees may become eligible for these benefits when they reach age 62 and have worked 10 consecutive years for the Town. For pre-65 coverage, the Town pays up to \$4,000 for individual medical and dental coverage and up to \$8,000 for family medical and dental coverage of the cost of premiums to an insurance company which provides health care insurance. For post-65 coverage, the Town pays up to \$3,300 for individual medical and dental coverage and an additional \$3,300 for spouses of retirees enrolled in coverage of the cost of premiums to an insurance company which provides health care insurance. Expenditures for postretirement healthcare benefits are recognized as health care premiums when incurred. The Town recognized the cost of providing benefits by recording its share of the insurance premiums for the currently enrolled retirees, as an expenditure in 2021. See Note 8.

10. Deferred Outflows and Inflows of Resources

In addition to assets, the statement of net position will reports a separate section of deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense / expenditure) until then. The Town reports deferred outflows of resources related to the pension plan and OPEB plan in the statement of net position. The types of deferred outflows of resources related to the pension plan and OPEB plan are described in Notes 7 and 8, respectively.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town reports deferred inflows of resources related to the pension plan and OPEB plan which are described in Note 7 and 8, respectively. The Town also reports deferred inflows of resources related to cash received before the related revenue is earned and is reported as advances on future period revenues.

11. Interfund Transfers

Interfund transfers are generally recorded as operating transfers in (out) except for the following types of transactions:

Interfund revenues, which are recorded as revenues of the performing fund and expenditures of the requesting fund.

Reimbursements for services performed, which are recorded as a reduction of expenditures in the performing fund and an expenditure of the requesting fund.

12. Flexible Spending Account Plan

The Town has a flexible spending plan for employees. Substantially all of the Town's full-time employees are eligible to participate in the plan after six months of employment. The plan is designed as a salary conversion plan under Section 125 of the Code, and a welfare benefit plan as defined in Section 3(1) of ERISA. The plan allows for the pre-tax payment of medical and dental insurance premiums, reimbursement of out-of-pocket medical, dental, and vision expenses, and the reimbursement of dependent care expenses. Any portion of the participant's benefit that exceeds expenses incurred before the last day of the plan year is forfeited. The plan committee may use its discretion, per the plan document, in determining how the forfeitures will be applied.

13. Fund Balance - Reservations and Designations

1. Fund Financial Statements

The Town complies with the provisions of GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This Statement improves the usefulness and clarity of fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

Nonspendable Fund Balance - amounts that are not in spendable form (such as inventory and prepaids) or are required to be maintained intact.

Restricted Fund Balance - amounts with constraints placed on the use of resources by creditors, grantors, contributors, or laws or regulations of other governments.

Committed Fund Balance - amounts constrained to specific purposes by a government itself, using its highest level of decision making authority. To be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level of action to remove or change the constraint. For the purposes of the Town, the highest level of decision making authority resides with the Town Board.

Assigned Fund Balance - amounts a government intends to use for a specific purpose. Intent can be expressed by the governing body or by an official or body to which the Town Board delegates the authority.

Unassigned Fund Balance - amounts that are available for any purpose.

For the classification of governmental fund balances, the Town considers an expenditure to be made from budgetary appropriations first when more than one classification is available. The Town establishes and modifies fund balance commitments by a passage of a resolution in meetings of the Town Board. Assigned fund balance is established by the Town through adoption or amendment of the budget as intended for specific purposes (such as the purchase of capital assets, construction, debt service or for other purposes). The Town Supervisor is responsible for all the purchasing activities of the Town and encumbrances at year end, which are considered assigned funds and therefore, the Town Supervisor is designated as having the authority to assign amounts intended to be used for specific purposes. The Town Board approves the adoption and amendment of the budget and has the authority of final review of all assignments of fund balance.

The following is a summary of the Town's fund balance classifications and categories within those classifications. Restricted and assigned fund balance categories are available to the Town. Any capital gains or interest earned on restricted or assigned fund resources becomes part of the respective restricted or assigned fund balance category. While a separate bank account is not necessary for each restricted or assigned fund, a separate identity for each reserve fund must be maintained.

A. Nonspendable

1. Prepaid expenditures - Amounts classified as nonspendable for prepaid expenditures related directly to the amounts recorded in the balance sheet - governmental funds as prepaid expenditures. The balance at December 31, 2021 is \$216.

B. Assigned

1. Reserve for General Town-Outside Village - Represents the amount of outstanding fund balance in the general town-outside village fund at year end. The balance at December 31, 2021 is \$148,189.

2. Reserve for Highway - Represents the amount of outstanding fund balance in the highway fund at year end. The balance at December 31, 2021 is \$260,550.

3. Reserve for Traffic - Represents the amount of outstanding fund balance in the traffic fund at year end. The balance at December 31, 2021 is \$127,321.

4. Reserve for Fire Protection - Represents the amount of outstanding fund balance in the fire protection districts fund at year end. The balance at December 31, 2021 is \$1,168.

5. Reserve for Capital Projects - Represents the amount of outstanding fund balance in the capital project fund at year end. The balance at December 31, 2021 is \$166.

6. Reserve for Drainage - Represents the amount of outstanding fund balance in the drainage district fund at year end. The balance at December 31, 2021 is \$2,239.

7. Reserve for Lighting - Represents the amount of outstanding fund balance in the lighting districts fund at year end. The balance at December 31, 2021 is \$4,132.

8. Reserve for Park - Represents the amount of outstanding fund balance in the park district fund at year end. The balance at December 31, 2021 is \$97,151.

C. Unassigned

Unassigned fund balance consists of excess funds that have not been classified in the previous four categories. All funds in this category are considered spendable resources. This category also provides the resources necessary to meet unexpected expenditures and revenue shortfalls. This amounted to \$202,364 reported for all governmental funds as of December 31, 2021.

E. Property Taxes

Real property taxes are levied annually by the Town Board no later than November 18th and become a lien on January 1st. Taxes are collected during the period of January 1st to April 1st. Taxes for County purposes are levied together with taxes for the Town and special district purposes as a single bill. The Town and special districts receive the full amount of their levies annually out of the first amounts collected on the combined bills. Uncollected real property taxes are subsequently enforced by the County of Chemung, in which the Town is located. Any such taxes remaining unpaid at year-end are re-levied as County taxes in the subsequent year. As such, the Town receives its entire real property tax levy on a current basis.

Note 2. Deposits and Investments

The Town's investment policies are governed by State statutes. In addition, the Town has its own written investment policy. Town monies must be deposited in FDIC-insured commercial banks or trust companies located within the State. The Town is authorized to invest in certificates of deposit, time deposit accounts, obligations of New York State and the U.S. Government and repurchase agreements. At December 31, 2021, cash and cash equivalents are entirely composed of demand accounts.

Collateral is required for time deposits and certificates of deposit not covered by the federal deposit insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and towns.

Deposits:

At December 31, 2021, the Town's bank balances can be categorized as follows:

	Carrying <u>Amount</u>	Bank <u>Balance</u>
Cash and cash equivalents and investments	\$ <u>1,187,408</u>	\$ <u>1,224,686</u>
Collateralized with securities held by the pledging financial institution's trust department or agent in the Town's name Covered by FDIC insurance Uncollateralized		\$ 742,164 482,522
Total deposits		\$ <u>1,224,686</u>

Note 3. Capital Assets

Capital asset activity for the year ended December 31, 2021, was as follows:

	Balance <u>12/31/2020</u>	<u>Increases</u>	Reclass/ Decreases	Balance <u>12/31/2021</u>
Governmental Activities Capital Assets Capital Assets Not Depreciated Land	\$ <u>193,305</u>	\$	\$ <u>(550</u>)	\$ <u>192,755</u>
Capital Assets Depreciated				
Buildings	1,627,770	-	-	1,627,770
Infrastructure	530,420	177,672	641,388	1,349,480
Furniture and equipment	2,323,117	100,853	(132,555)	2,291,415
Improvements	1,323,519		(641,388)	682,131
Total capital assets depreciated	5,804,826	278,525	(132,555)	5,950,796
Less, Accumulated Depreciation				
Buildings	1,169,113	35,024	-	1,204,137
Infrastructure	56,874	80,782	260,917	398,573
Furniture and equipment	1,869,335	129,220	(132,555)	1,866,000
Improvements	782,900	15,173	(260,917)	537,156
Total accumulated depreciation	3,878,222	260,199	(132,555)	4,005,866
Total capital assets depreciated - net	1,926,604	18,326		1,944,930
Governmental Activities Capital Assets - Net	\$ <u>2,119,909</u>	\$ 18,326	\$ <u>(550</u>)	\$ <u>2,137,685</u>

Depreciation expense was not allocated to functions/programs of the primary government.

Note 4. Long-term Debt

The Town borrows money in order to improve facilities. This enables the cost of these capital assets to be borne by the present and future taxpayers receiving the benefit of the capital assets. The changes in the Town's long-term indebtedness during the year ended December 31, 2021, is summarized as follows:

<u>Purpose</u>	Due Date / Interest Rate	_	Balance 2/31/2020	:	Additions	Ē	Reductions	Balance 12/31/2021		nounts Due Vithin One <u>Year</u>
Series 2009	07/2024; 5.75%	\$	9,500	\$	-	\$	2,000	\$ 7,500	\$	2,000
Series 2012	11/2027; 1.10%-4.10%		70,000		-		10,000	60,000		10,000
5 year BAN	12/2023; 3.00%-3.50%		75,000	_	<u> </u>	-	75,000		_	<u> </u>
Total		\$	154,500	\$		\$	87,000	\$ 67,500	\$	12,000

<u>Public Improvement Bonds, Series 2009</u> - The Town is the issuer of Public Improvement Bonds, Series of 2009. Proceeds of these bonds, were used to 1) refund the Towns BAN outstanding at December 31, 2008, and 2) improvement of Town facilities.

<u>Public Improvement Bonds, Series 2012</u> - The Town is the issuer of Public Improvement Bonds, Series of 2012. Proceeds from these bonds were used to improve the town facilities.

Long-Term Bond Anticipation Note, Series 2018 - The Town was the issuer of a Bond Anticipation Note, Series of 2018. Proceeds from this BAN were used to build a new roof for the Town hall. This BAN was paid off during 2021.

The State Constitution requires the Town to pledge its faith and credit for the payment of the principal of the bonds and the interest thereon and to make annual appropriations for the amounts required for the payment of such interest and the redemption of such bonds. The State Constitution also provides that if at any time the appropriating authorities fail to make the required appropriates for the annual debt services on the bonds and certain other obligations of the Town, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied for such purposes; also that the fiscal officer of the Town may be required to set apart and apply such revenues as aforesaid at the suit of any holder of such obligations.

Annual debt service requirements to maturity are as follows:

	Principal		Interest			Total
2022 2023	\$	12,000 12,500	\$	2,516 2,116	\$	14,516 14,616
2024		13,000		1,663		14,663
2025		10,000		1,150		11,150
2026		10,000		790		10,790
2027		10,000	_	410	_	10,410
Total	\$	67,500	\$	8,645	\$	76,145

Dringing

Interact

Total

Changes in other long-term liabilities for the governmental activities during the fiscal year were as follows:

	1	Balance 2/31/2020	<u>A</u>	dditions	<u>R</u>	eductions	_	Balance /31/2021	iounts Due /ithin One <u>Year</u>
Compensated absences	\$	101,199	\$	-	\$	11,212	\$	89,987	\$ -
Serial bonds		154,500		-		87,000		67,500	12,000
Total OPEB liability (Note 8)		1,790,394		296,030		-	2	,086,424	-
Capital lease (Note 11)		199,944		-		37,713		162,231	38,818
Net pension liability -									
proportionate share (Note 7)	_	1,027,646	_	-	_	1,024,181		3,465	 -
Total	\$	3,273,683	\$	296,030	\$	1,160,106	\$ <u>2</u>	,409,607	\$ 50,818

Note 5. Interfund Receivables and Payables

Interfund balances at December 31, 2021, consisted of the following:

	mount ceivable	Amount Payable
General fund	\$ -	\$ 26,614
General Town-Outside Village fund	10,702	-
Highway fund	-	116,321
Traffic fund	64,463	-
Other governmental funds	 67,770	
Total	\$ 142,935	\$ 142,935

The Town typically loans resources between funds for the purpose of mitigating the effects of transient cash flow issues. All interfund payables are expected to be repaid within one year.

Note 6. Interfund Transfers

Interfund transfers for the year ended December 31, 2021 consisted of the following:

	Transfers In		Trar	nsfers Out
General fund	\$	-	\$	16,139
Other governmental funds Total	¢	<u>16,139</u> 16,139	¢	16,139
TUIdi	φ	10,139	φ	10,139

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) move residual cash from closed projects to debt service to be used for debt payments at a later date.

Note 7. Retirement Plan

Plan Description

The employees of the Town participate in the New York State and Local Employees' Retirement System (ERS) which is referred to as the New York State and Local Retirement System (the System). This is a costsharing multiple-employer defined benefit retirement system. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in fiduciary net position allocated to the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law (RSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The employees of the Town also participate in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

Benefits Provided

The System provides retirement benefits as well as death and disability benefits.

Tiers 1 and 2

Eligibility: Tier 1 members, with the exception of those retiring under special retirement plans, must be at least age 55 to be eligible to collect a retirement benefit. There is no minimum service requirement for Tier 1 members. Tier 2 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. The age at which full benefits may be collected for Tier 1 is 55, and the full benefit age for Tier 2 is 62.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If the member retires with 20 or more years of service, the benefit is 2 percent of final average salary for each year of service. Tier 2 members with five or more years of service can retire as early as age 55 with reduced benefits. Tier 2 members age 55 or older with 30 or more years of service can retire with no reduction in benefits. As a result of Article 19 of the RSSL, Tier 1 and Tier 2 members who worked continuously from April 1, 1999 through October 1, 2000 received an additional month of service credit for each year of credited service they have at retirement, up to a maximum of 24 additional months.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tier 1 members who joined on or after June 17, 1971, each year of final average salary is limited to no more than 20 percent of the previous year. For Tier 2 members, each year of final average salary is limited to no more than 20 percent of the average of the previous two years.

Tiers 3, 4, and 5

Eligibility: Tier 3 and 4 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. Tier 5 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tiers 3, 4 and 5 is 62.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If a member retires with between 20 and 30 years of service, the benefit is 2 percent of final average salary for each year of service. If a member retires with more than 30 years of service, an additional benefit of 1.5 percent of final average salary is applied for each year of service over 30 years. Tier 3 and 4 members with five or more years of service and Tier 5 members with ten or more years of service can retire as early as age 55 with reduced benefits. Tier 3 and 4 members age 55 or older with 30 or more years of service can retire with no reduction in benefits.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tier 3, 4 and 5 members, each year of final average salary is limited to no more than 10 percent of the average of the previous two years.

Tier 6

Eligibility: Tier 6 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 6 is 63 for ERS members.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If a member retires with 20 years of service, the benefit is 1.75 percent of final average salary for each year of service. If a member retires with more than 20 years of service, an additional benefit of 2 percent of final average salary is applied for each year of service over 20 years. Tier 6 members with ten or more years of service can retire as early as age 55 with reduced benefits.

Final average salary is the average of the wages earned in the five highest consecutive years. For Tier 6 members, each year of final average salary is limited to no more than 10 percent of the average of the previous four years.

Special Plans

The 25-Year Plans allow a retirement after 25 years of service with a benefit of one-half of final average salary.

Ordinary Disability Benefits

Generally, ordinary disability benefits, usually one-third of salary, are provided to eligible members after ten years of service; in some cases, they are provided after five years of service.

Accidental Disability Benefits

For all eligible Tier 1 and Tier 2 ERS members, the accidental disability benefit is a pension of 75 percent of final average salary, with an offset for any Workers' Compensation benefits received. The benefit for eligible Tier 3, 4, 5 and 6 members is the ordinary disability benefit with the years-of-service eligibility requirement dropped.

Ordinary Death Benefits

Death benefits are payable upon the death, before retirement, of a member who meets eligibility requirements as set forth by law. The first \$50,000 of an ordinary death benefit is paid in the form of group term life insurance. The benefit is generally three times the member's annual salary. For most members, there is also a reduced post-retirement ordinary death benefit available.

Post-Retirement Benefit Increases

A cost-of-living adjustment is provided annually to: (i) all pensioners who have attained age 62 and have been retired for five years; (ii) all pensioners who have attained age 55 and have been retired for ten years; (iii) all disability pensioners, regardless of age, who have been retired for five years; (iv) ERS recipients of an accidental death benefit, regardless of age, who have been receiving such benefit for five years and (v) the spouse of a deceased retiree receiving a lifetime benefit under an option elected by the retiree at retirement. An eligible spouse is entitled to one-half the cost-of-living adjustment amount that would have been paid to the retiree when the retiree would have met the eligibility criteria. This cost-of-living adjustment is a percentage of the annual retirement benefit of the eligible member as computed on a base benefit amount not to exceed \$18,000 of the annual retirement benefit. The cost-of-living percentage shall be 50 percent of the annual Consumer Price Index as published by the U.S. Bureau of Labor, but cannot be less than 1 percent or exceed 3 percent.

Contributions

The System is noncontributory except for employees who joined the New York State and Local Employees' Retirement System after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3 percent of their salary for their entire length of service. For Tier 6 members, the contribution rate varies from 3 percent to 6 percent depending on salary. Generally, Tier 5 and 6 members are required to contribute for all years of service. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31. Contributions for the current year and two preceding years were equal to 100 percent of the contributions required, and were as follows:

2021	\$ 168,109
2020	\$ 152,478
2019	\$ 186,054

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2021, the Town reported a liability of \$3,465 for its proportionate share of the net pension liability. The net pension liability was measured as of March 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At December 31, 2021, the Town's proportion was 0.0034802%, which was a decrease of 0.0004079% from its proportion measured as of December 31, 2020.

For the year ended December 31, 2021, the Town recognized pension expense of \$80,025. At December 31, 2021, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Differences between expected and actual experience	\$ 42,322	\$-
Changes in assumptions	637,170	12,017
Net difference between projected and actual		005 450
investment earnings on pension plan investments Changes in proportion and differences between	-	995,459
employer contributions and proportionate share of		
contributions	38,211	59,789
Employer contributions subsequent to the		
measurement date	168,109	
Total	\$ <u>885,812</u>	\$ <u>1,067,265</u>

The Town reported \$168,109 as deferred outflows of resources related to pensions resulting from the Town's contributions made subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

For the fiscal year ended:

2022 2023 2024	\$ (60,582) (27,652) (62,400)
2025	(198,928)
2026	
Total	\$ (349,562)

Actuarial Assumptions

The total pension liability at March 31, 2021 was determined by using an actuarial valuation as of April 1, 2020, with update procedures used to roll forward the total pension liability to March 31, 2021. The actuarial valuation used the following actuarial assumptions:

Actuarial cost method	Entry age normal
Inflation	2.7%
Salary scale	4.4%, indexed by service
Decrements	April 1, 2015 - March 31, 2020 System's Experience
Investment rate of return (including inflation)	5.9%, compounded annually, net of investment expenses

Annuitant mortality rates are based on April 1, 2015 - March 31, 2020 System's experience with adjustments for mortality improvements based on the Society of Actuaries' Scale MP-2020.

The actuarial assumptions used in the April 1, 2020 valuation are based on the results of an actuarial experience study for the period April 1, 2015 - March 31, 2020.

The long term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected return, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The previous actuarial valuation as of April 1, 2019 used a long-term expected rate of return of 6.8%

The target allocation and best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2020 are summarized below:

	Torgot	Long Term
Asset Type	Target Allocation	Expected Real Rate of Return*
Domestic equity	32.0 %	4.1 %
International equity	15.0 %	6.3 %
Private equity	10.0 %	6.8 %
Real estate	9.0 %	5.0 %
Opportunistic/ARS portfolio	3.0 %	4.5 %
Credit	4.0 %	3.6 %
Real assets	3.0 %	6.0 %
Fixed income	23.0 %	- %
Cash	<u> </u>	0.5 %
	100.0 %	

*Real rates of return are net of long-term inflation assumption of 2.0% for 2021.

Discount Rate

The discount rate used to calculate the total pension liability was 5.9% at December 31, 2021. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability (Asset) to Changes to the Discount Rate Assumption

The following presents the Town's proportionate share of the net pension liability (asset), calculated using the discount rate of 5.9% as well as what the Town's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1% point lower (4.9%), or 1% point higher (6.9%) than the current rate.

		0	Current		
	 Decrease (4.9%)		ount Rate (5.9%)	19	% Increase <u>(6.9%)</u>
The Town's proportionate share of the net					
pension liability (asset)	\$ 961,854	\$	3,465	\$	(880,393)

Pension Plan Fiduciary Net Position

The components of the current-year net pension liability of the plan as of April 1, 2020, were as follows:

Employers' total pension liability	\$ 220,680,157,000
Plan net position	 (220, 580, 583, 000)
Employers' net pension liability	\$ 99,574,000

Ratio of plan net position to the employers' total pension	
liability	99.95 %

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the plan and additions to/deductions from the plan's fiduciary net position have been determined on the same basis used by the pension plan. The plan maintains records and accounts, and prepares financial statements using the accrual basis of accounting. Employer contributions are recognized when legally due, pursuant to statutory requirements, in accordance with the terms of the plan. Member contributions are based on earned member salaries and are recognized when due. Benefits, expenses, and refunds are recognized when due and payable. Investments are recorded on a trade-date basis and reported at fair value.

Note 8. Post Employment Healthcare Plan

Plan Description - The Town provides Pre-65 healthcare coverage to eligible employees, retirees, and their spouses without Medicare through Excellus Blue Cross Blue Shield; Post-65 retirees and their spouses are provided coverage through the Medicare PPO plan. If retired prior to January 1, 2018, retirees may also enroll in dental and vision insurance through LBS RMSCO (Lifetime Benefit Solutions). Employees are eligible for postretirement benefits at the minimum age of 55 and must be eligible to retire through the NYSERS. All retirees must contribute 12.5% of the premium for their insurance coverage. Surviving spouses may continue coverage at 50% of the individual premium cost for up to five years following the death of the retiree. The Town does not provide Medicare Part B premium reimbursement to retirees, spouses, or surviving spouses.

Employees Covered by Benefit Terms -

Participant Data	
Actives	14
Retired and survivors	12
Total	26

Total OPEB Liability - The Town's total OPEB liability of \$2,086,424 was measured as of January 1, 2021 and was determined by an actuarial valuation as of that date.

Actuarial Methods and Assumptions - The method used to calculate the costs of the Plan is known as the Entry Age Normal, Level Percent of Pay Actuarial Cost Method. No assets have been set aside to fund the liabilities for this plan. All active employees eligible to participate in any OPEB benefit plan offered by the employer are included in this valuation. Retirees and surviving spouses currently enrolled in an OPEB plan offered by the employer are included in the valuation. Retirees who have opted out or otherwise waived all coverage are not included in the valuation unless explicitly stated otherwise. All amortizable amounts are amortized on a straight line basis over the GASB amortization basis. The measurement date is three months prior to the fiscal year end. The following is a summary of the key actuarial assumptions and other inputs used for this valuation:

Salary scale increases	2.00%
Discount rate	2.12%
Inflation	2.50%
Healthcare cost trend rate	SOA Long-Run Medical Cost Trend Model

The discount rate is based on the bond buyer weekly 20 Bond GO index.

The SOA Long-Run Medical Cost Trend Model, developed by the Society of Actuaries, and its baseline projection are based on an econometric analysis of historical U.S. medical expenditures and the judgments of experts in the field. The long-run baseline projection and input variables have been developed under the guidance of an SOA Project Oversight Group. Trend rates are as follows:

Fiscal Year	Trend
2022	6.50%
2023	6.25%
2024	6.00%
2025	5.75%
2026	5.66%
2027-2060	5.18%
2061-2070	4.86%
2071-2080	4.45%
2081-2091	4.04%

Mortality rates for active employees were based on the RPH-2014 mortality table for employees, sex distinct, with generational mortality adjusted to 2006 using scale MP-2014, and projected forward with scale MP-2020. Mortality rates for retired employees were based on the RPH-2014 mortality table for healthy annuitants, sex distinct, with generational mortality adjusted to 2006 using scale MP-2014, and projected forward with scale MP-2020.

The following table shows the changes to the total OPEB liability:

Total OPEB liability as of January 1, 2021	\$	1,790,394
Changes for the year:		
Service cost		55,212
Interest		49,312
Changes in benefit terms		276,234
Differences between expected and actual experience		(105,061)
Changes in assumptions or other inputs		112,169
Benefit payments	_	<u>(91,836</u>)
Net changes	_	296,030
Total OPEB liability as of December 31, 2021	\$	2,086,424

Sensitivity of the total OPEB liability to changes in the discount rate

The following presents the Town's Total OPEB liability calculated using the discount rate of 2.12% per annum (the "current rate"), as well as what the Town's OPEB liability would be if it were calculated using a discount rate that is 1% point lower (1.12%) or 1% point higher (3.12%) than the current rate:

	19	<pre>% Decrease (1.12%)</pre>	Current (2.12%)	1	% Increase (3.12%)
Total OPEB Liability	\$	2,341,194	\$ 2,086,424	\$	1,873,208

Sensitivity of the total OPEB liability in the Healthcare Cost Trend Rates

The following presents the Town's OPEB liability calculated using blended healthcare cost trend rates (the "current rate"), as well as what the Town's OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1% point lower or 1% point higher than the current rate:

	Current Trend					
	<u>19</u>	<u>% Decrease</u>		Rates	1	<u>% Increase</u>
Total OPEB Liability	\$	1,951,737	\$	2,086,424	\$	2,246,793

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2021, the Town recognized OPEB expense of \$365,055. At December 31, 2021, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	0	Deferred utflows of esources	Ir	Deferred Inflows of esources
Differences between actual and expected experience Changes of assumptions or other inputs Employer contributions subsequent to the	\$	- 196,384	\$	137,563 18,812
measurement date Total	\$	96,453 292,837	\$	- 156,375

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

For the fiscal year ended:		
2022	\$	(13,657)
2023		51,862
2024		1,768
2025	_	36
Total	\$	40,009

Note 9. Commitments and Contingencies

The Town is a defendant in a number of liability and assessment cases that have arisen from the normal course of Town activities. In the opinion of the Town's legal counsel, the ultimate disposition of these matters should not have a material impact on the Town.

Note 10. Risk Management and Uncertainties

The Town is exposed to various risks of loss related to torts, theft, damage, injuries, errors and omissions, natural disasters, and other risks. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

Note 11. Capital Lease Obligation

The following is a description of the capital lease obligation as of December 31, 2021:

Purpose / Issue Date	Due Date	Interest <u>Rate</u>	Balance 12/31/2020	Additions	<u>Re</u>	Balance ductions <u>12/31/2021</u>
2020 MACK GR42F9 Truck September 2020	9/1/2025	2.930%	\$ <u>199,944</u>	\$	\$	<u>(37,713</u>)
Annual minimum lease payn	nents are as f	ollows:				
2022 2023 2024 2025 Total Less, intere Total	est				\$	43,571 43,571 43,571 43,571 174,284 (12,053) 162,231
Equipment held under the ca	apital lease is	as follows a	at December 3	31, 2021:		
Furniture, equ	ipment, and v	vehicles			\$	199,944

 Furniture, equipment, and vehicles - net
 \$ 168,703

 Amortization of furniture, equipment, and vehicles under capital assets is included with depreciation

(31, 241)

Note 12. Stewardship, Compliance, Accountability

Material Violations of Finance-Related Provisions

Expenditures exceeding the budget are explained as follows:

Less - accumulated depreciation

General Fund

expense.

Expenditures for general government support exceeded the budgeted amount. This is due to adding fulltime staff as opposed to part-time staff. Expenditures for debt principal exceeded the budgeted amount. This is due to paying off the Town Hall roof bond one year early.

Highway Fund

Expenditures for transportation exceeded the budgeted amount. This is due to increasing road projects due to unanticipated state aid – pandemic relief. Expenditures for debt principal exceeded the budgeted amount. This is due to moving truck payments from equipment the line to the appropriate expense line, available in the New World accounting package.

Note 13. Subsequent Events

Management has evaluated subsequent events through the date of the report, which is the date these financial statements were available to be issued.

Note 14. Future Implementations of GASB Pronouncements

The Governmental Accounting Standards Board has issued the following pronouncements which will be implemented in the years required. The effects of the implementation of these pronouncements are not known at this time.

Statement No. 87 - "Leases." Effective for fiscal years beginning after June 15, 2021.

Statement No. 91 - "Conduit Debt Obligations". Effective for fiscal years beginning after December 15, 2021.

Statement No. 92 - "Omnibus 2020". Effective for fiscal years beginning after June 15, 2021.

Statement No. 93 - "*Replacement of Interbank Offered Rates*". Effective for fiscal years beginning June 15, 2021.

Statement No. 94 - "Public-Private and Public-Public Partnerships and Availability Payment Arrangements". Effective for fiscal years beginning June 15, 2022.

Statement No. 96 - "Subscription-Based Information Technology Arrangements". Effective for fiscal years beginning June 15, 2022.

Statement No. 97 - "Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans". Effective for fiscal years beginning after June 15, 2021.

Statement No. 99 - *Omnibus 2022*. Effective for various periods through fiscal years beginning after June 15, 2023.

Statement No. 100 - Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62. Effective for fiscal years beginning after June 15, 2023.

Statement No. 101 - Compensated Absences. Effective for fiscal years beginning after December 15, 2023.

The Town will evaluate the impact each of these pronouncements may have on its financial statements and will implement them as applicable and when material.

TOWN OF ELMIRA Budgetary Comparison Schedule General Fund For the Year Ended December 31, 2021

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance with Final <u>Budget</u>
Revenues Real property taxes Real property tax items Non property tax items Department income Use of money and property Licenses and permits Fines and forfeitures Miscellaneous local sources State aid Federal aid Total revenues	\$ 645,722 10,700 22,000 31,005 1,000 7,500 7,500 30,000 118,000 - 873,427	\$ 645,722 10,700 22,000 31,005 1,000 7,500 7,500 30,000 118,000 - - 873,427	\$ 645,722 8,062 63,309 33,622 1,274 8,384 16,764 49,654 206,862 <u>16,139</u> 1,049,792	\$ - (2,638) 41,309 2,617 274 884 9,264 19,654 88,862 16,139 176,365
Expenditures General government support Public safety Culture and recreation Home and community services Employee benefits Debt principal Debt interest Total expenditures	580,135 24,000 325 1,000 240,529 25,000 2,438 873,427	573,389 23,115 300 - 249,185 26,313 <u>1,125</u> 873,427	593,536 23,113 300 - 260,810 75,000 <u>1,125</u> 953,884	(20,147) 2 - (11,625) (48,687) - - (80,457)
Other Financing Uses Interfund transfers Total expenditures and other financing uses	<u>-</u> 873,427	<u> </u>	<u> </u>	(16,139) (96,596)
Net Change in Fund Balance Fund Balance - Beginning Fund Balance - Ending	\$ <u> </u>	\$ <u> </u>	79,769 <u>122,595</u> \$ <u>202,364</u>	\$ <u>79,769</u>

TOWN OF ELMIRA Budgetary Comparison Schedule General Town-Outside Village Fund For the Year Ended December 31, 2021

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance with Final <u>Budget</u>
Revenues Real property tax items Non property tax items Department income Use of money and property Miscellaneous local sources Total revenues	\$7,000 269,991 14,320 100 <u>3,984</u> 295,395	\$7,000 269,991 14,320 100 <u>3,984</u> 295,395	\$ 2,500 369,721 16,863 - <u>25,634</u> 414,718	\$ (4,500) 99,730 2,543 (100) <u>21,650</u> <u>119,323</u>
Expenditures Public safety Transportation Culture and recreation Home and community services Employee benefits Total expenditures	54,500 128,150 8,800 41,749 <u>62,196</u> 295,395	49,101 138,151 6,792 39,725 <u>61,626</u> 295,395	49,100 138,155 6,791 39,725 <u>65,205</u> 298,976	1 (4) 1 - (<u>3,579</u>) (<u>3,581</u>)
Net Change in Fund Balance	\$	\$ <u> </u>	115,742	\$ <u>115,742</u>
Fund Balance - Beginning Fund Balance - Ending			<u>32,447</u> \$ <u>148,189</u>	

TOWN OF ELMIRA Budgetary Comparison Schedule Highway Fund For the Year Ended December 31, 2021

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance with Final <u>Budget</u>
Revenues Real property taxes Non property tax items Department income Use of money and property Miscellaneous local sources State aid Federal aid Total revenues	\$ 112,984 756,200 8,448 100 20,000 115,000 - - 1,012,732	\$ 112,984 756,200 8,448 100 20,000 115,000 - - 1,012,732	\$ 112,984 953,245 8,921 - 29,862 223,065 10,927 - 1,339,004	\$ - 197,045 473 (100) 9,862 108,065 <u>10,927</u> <u>326,272</u>
Expenditures Transportation Employee benefits Debt principal Debt interest Total expenditures	833,269 179,463 - - 1,012,732	830,098 182,634 - - 1,012,732	915,334 182,634 37,713 <u>5,858</u> 1,141,539	(85,236) - (37,713) <u>(5,858)</u> <u>(128,807</u>)
Net Change in Fund Balance	\$	\$	197,465	\$ <u>197,465</u>
Fund Balance - Beginning			63,085	
Fund Balance - Ending			\$ <u>260,550</u>	

TOWN OF ELMIRA Budgetary Comparison Schedule Traffic Fund For the Year Ended December 31, 2021

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance with Final <u>Budget</u>
Revenues Real property taxes Department income Miscellaneous local sources Total revenues	\$ 506,255 10,419 <u>5,000</u> 521,674	\$ 506,255 10,419 <u>5,000</u> 521,674	\$ 506,255 10,597 <u>1,129</u> 517,981	\$ - 178 <u>(3,871)</u> <u>(3,693</u>)
Expenditures Public safety Employee benefits Total expenditures	382,714 <u>138,960</u> 521,674	360,353 <u>161,321</u> 521,674	328,157 <u>158,825</u> 486,982	32,196 34,692
Net Change in Fund Balance	\$	\$	30,999	\$ <u>30,999</u>
Fund Balance - Beginning			96,322	
Fund Balance - Ending			\$ <u>127,321</u>	

TOWN OF ELMIRA Budgetary Comparison Schedule Fire Protection Districts Fund For the Year Ended December 31, 2021

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance with Final <u>Budget</u>
Revenues Real property taxes Total revenues	\$ <u>907,107</u> 907,107	\$ <u>907,107</u> <u>907,107</u>	\$ <u>907,107</u> <u>907,107</u>	\$
Expenditures Public safety Total expenditures	<u> 907,107</u> 907,107	<u>907,107</u> 907,107	<u>906,915</u> 906,915	<u> </u>
Net Change in Fund Balance	\$	\$	192	\$ <u>192</u>
Fund Balance - Beginning			976	
Fund Balance - Ending			\$ <u>1,168</u>	

TOWN OF ELMIRA Schedule of Changes in the Town's Total OPEB Liability and Related Ratios For the Year Ended December 31, 2021

Total OPEB Liability														
Service cost	¢	<u>2021</u> 55,212	\$	<u>2020</u> 46,476	\$	<u>2019</u> 45,416	\$	<u>2018</u> 43,926						
	\$,	φ	,	φ	,	φ	,						
Interest		49,312		63,155		61,127		63,642						
Changes of benefit terms		276,234		-		88,022		-						
Differences between expected and actual experience		(105,061)		-		(265,592)		-						
Changes in assumptions or other inputs		112,169		226,896		(85,202)		61,930						
Expected benefit payments	_	(91,836)	_	(80,043)	_	(82,840)		(72,524)						
Net changes in total OPEB liability		296,030		256,484		(239,069)		96,974						
Total OPEB liability - beginning	_	1,790,394	_	1,533,910	_	1,772,979		1,676,005						
Total OPEB liability - ending	\$	2,086,424	\$	1,790,394	\$	1,533,910	\$	1,772,979						
Covered employee payroll Total OPEB liability as a percentage of covered	\$	1,161,338	\$	1,093,464	\$	922,125	\$	922,125						
employee payroll		179.66 %		163.74 %		166.35 %		192.27 %						

TOWN OF ELMIRA
Schedule of Town's Proportionate Share of the Net Pension Liability - ERS
For the Year Ended December 31, 2021

	<u>20</u>	<u>21</u>		<u>2020</u>		<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>		<u>2015</u>
The Town's proportion of the net pension liability The Town's proportionate share of the	0.0034	802 %	0	.0038881 %	0	0.0044980 %	0	.0045294 %	0	.0043398 %	0	.0045001 %	0	.0048485 %
net pension liability	\$	3,465	\$	1,027,646	\$	318,698	\$	146,183	\$	407,773	\$	722,280	\$	163,794
The Town's covered employee payroll The Town's proportionate share of the net pension liability as a percentage of covered employee	r	53,410	\$	990,699	\$	1,190,746	\$	1,331,254	\$	1,367,554	\$	1,293,837	\$	1,275,085
payroll		0.36 %		103.73 %		26.76 %		10.98 %		29.82 %		55.82 %		12.85 %
Plan fiduciary net position as a percentage of the total pension liability	9	9.95 %		86.40 %		96.30 %		98.20 %		94.70 %		90.70 %		97.90 %

TOWN OF ELMIRA Schedule of Employer's Contributions - ERS For the Year Ended December 31, 2021

Contractually required		<u>2021</u>		<u>2020</u>		<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>		<u>2015</u>		<u>2014</u>		<u>2013</u>		<u>2012</u>
contribution Contribution in relation to the contractually	\$	168,109	\$	152,478	\$	186,054	\$	185,187	\$	192,796	\$	181,273	\$	215,515	\$	217,575	\$	212,745	\$	217,577
required contribution Contribution deficiency	_	168,109	_	152,478	-	186,054	_	185,187	_	192,796	_	181,273	_	215,515	_	217,575		212,745		217,577
(excess)	\$	-	\$	_	\$	-	\$	-	\$	-	\$_		\$		\$		\$		\$	-
Town's covered- employee payroll Contribution as a percentage of covered employee	\$	953,410	\$	990,699	\$	1,190,746	\$ [^]	1,331,254	\$ [^]	1,367,554	\$	1,293,837	\$ [^]	1,275,085	\$ 1	,280,098	\$ 1	1,292,555	\$ [^]	1,345,174
payroll		17.63 %		15.39 %		15.62 %		13.91 %		14.10 %		14.01 %		16.90 %		17.00 %		16.46 %		16.17 %

TOWN OF ELMIRA Notes to Required Supplementary Information December 31, 2021

Note 1. Budgetary Comparison Schedule and Budgetary Basis Reporting

An operating budget for the general fund, general town - outside village, highway fund, traffic fund and fire protection fund are adopted prior to the beginning of each year on the modified accrual basis of accounting. The budget is approved by the Town Board and the voters of the Town. Budget amendments require approval by the Town Board. The budgetary comparison schedule has been prepared on the legal level of budgetary control. Therefore, the Town's budgetary comparison schedule presents expenditures by department. The Town prepares and reports its budgetary information in accordance with accounting principles generally accepted in the United States of America.

Note 2. Schedule of Changes in the Town's Total OPEB Liability and Related Ratios

The information presented in the required supplementary schedule was determined as part of the actuarial valuations at the dates indicated. Additional information for the other postemployment benefit obligation, latest actuarial valuation and actuarial assumptions and methods can be found in the notes to the financial statements.

The Schedule of Changes in the Town's Total OPEB Liability and Related Ratios is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the Town will present information for those years for which information is available.

Note 3. Schedule of Town's Proportionate Share of the Net Pension Liability and Schedule of Employer's Contributions

The information presented in these required supplementary schedules was determined as part of an audit of the New York State Employees' Retirement System Plan (ERS) and the New York State and Local Police and Fire Retirement System (PFRS). Additional information for the pension schedules can be found in the notes to the financial statements.

The Schedule of Town's Proportionate Share of the Net Pension Liability is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the Town will present information for those years for which information is available.

TOWN OF ELMIRA Combining Balance Sheets Other Governmental Funds December 31, 2021

	Capital ects Fund	Drainage <u>District</u>			Lighting Districts	<u>Pa</u>	rk District		otal Other overnmental <u>Funds</u>
ASSETS									
Assets Cash and cash equivalents Due from other funds Prepaid expenditures	\$ 166 - -	\$	2,239 - 216	\$	10,642 - -	\$	36,335 67,770 -	\$	49,382 67,770 <u>216</u>
Total Assets	\$ 166	\$	2,455	\$	10,642	\$	104,105	\$	117,368
LIABILITIES AND FUND BALANCES									
Liabilities Accounts payable Accrued liabilities Total liabilities	\$ 	\$		\$	6,510 - 6,510	\$	1,866 5,088 6,954	\$	8,376 <u>5,088</u> 13,464
Fund Balances Nonspendable Assigned	-		216		-		-		216
Reserve for capital projects Reserve for drainage Reserve for lighting Reserve for park Total fund balances	 166 - - - 166	_	2,239 - - 2,455	_	4,132 - - 4,132		- - - 97,151 97,151	_	166 2,239 4,132 <u>97,151</u> 103,904
Total Liabilities and Fund Balances	\$ 166	\$	2,455	\$	10,642	\$	104,105	\$	117,368

TOWN OF ELMIRA Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Other Governmental Funds For the Year Ended December 31, 2021

	Capital <u>Projects Fund</u>	Drainage <u>District</u>	Lighting <u>Districts</u>	Park District	Total Other Governmental <u>Funds</u>
Revenues Real property taxes Department income Miscellaneous local sources Total revenues Other Financing Sources	\$ 	\$ 1,547 1,547	\$ 77,618 77,618	\$ 149,566 22,086 <u>20,041</u> 191,693	\$ 228,731 22,086 <u>20,041</u> 270,858
Interfund transfers Total revenues and other financing sources		1,547	<u> </u>	- 191,693	<u> </u>
Expenditures Transportation Culture and recreation Employee benefits Debt principal Debt interest Total expenditures	- - - - 	2,000 273 2,273	97,775 - - - - - 97,775	- 149,239 27,123 10,000 <u>2,345</u> 188,707	97,775 149,239 27,123 12,000 <u>2,618</u> 288,755
Net Change in Fund Balances	-	(726)	(4,018)	2,986	(1,758)
Fund Balances - Beginning	166	3,181	8,150	94,165	105,662
Fund Balances - Ending	\$ <u>166</u>	\$2,455	\$4,132	\$ <u>97,151</u>	\$103,904